

Clark County

Nevada



JUNE 30, 2022

**RECOVERY PLAN
PERFORMANCE REPORT**

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EXECUTIVE SUMMARY

This report serves as the first Recovery Plan Performance Report (Recovery Report) as required by the United States Department of Treasury (Treasury) under the provisions of the Coronavirus State Fiscal Recovery Fund, and the Coronavirus Local Fiscal Recovery Fund established under the American Rescue Plan Act (ARPA). This report provides the information requested in the State and Local Fiscal Recovery Funds (Fiscal Recovery Funds) Compliance and Reporting Guidance from Treasury.

Clark County received \$440 million in Fiscal Recovery Funds to mitigate the impacts of the COVID-19 pandemic, including social, medical, and economic impacts. Since the declaration of the public health emergency, approximately 25% of Clark County's population have contracted COVID-19, of which 1.6% have died. In addition to the health impacts, the economic impact from COVID-19 has also had a devastating effect on the Clark County economy. The economic impact has been the worst experienced in any metropolitan area of the United States, due to the high reliance on the leisure and hospitality industry that employs roughly 30% of the County's workforce. With the total shutdown of tourism and entertainment, including the Las Vegas Strip, the regional unemployment rate reached 33.5%, the highest in the nation. As a result of the economic downturn, the County lost more than \$500 million in tax and fee revenue critical to serving the community's public health and safety needs.

The Fiscal Recovery Funds are also intended to support investments in programs and initiatives that create equitable outcomes within communities that have historically experienced disparate negative economic, health, and social impacts and have suffered the most from the COVID-19 pandemic. Fiscal Recovery Funds are available for a broad range of uses related to COVID-19 recovery efforts. Possible uses include:

- Affordable housing;
- Rental assistance;
- Aid to small businesses and non-profit organizations;
- Vaccine programs;
- Enhancements to public health systems;
- Investments in water, sewer, and broadband infrastructure;
- Other areas of need, such as job retraining; and
- Revenue replacement for the provision of government services.

Important provisions of the law allow for an even broader range of uses in low-income communities that have been especially hard hit by COVID-19. Those eligible uses include investments to address homelessness and other housing issues, investments in education to address disparities, and several areas designed to help with childcare and children's welfare. Funding is one-time and must be allocated by the end of calendar year 2024 and fully spent or returned by the end of calendar year 2026.

The \$440 million Fiscal Recovery Fund allocation presents Clark County with the opportunity to build capacity to meet the needs of populations disproportionately impacted by the pandemic and to strengthen its programs and services in a way that improves the quality of life for all community members. In order to understand the needs of the community, Clark County implemented a robust community engagement process. The community engagement process included participation from members of the disproportionately impacted communities, community stakeholders, and elected officials. Management

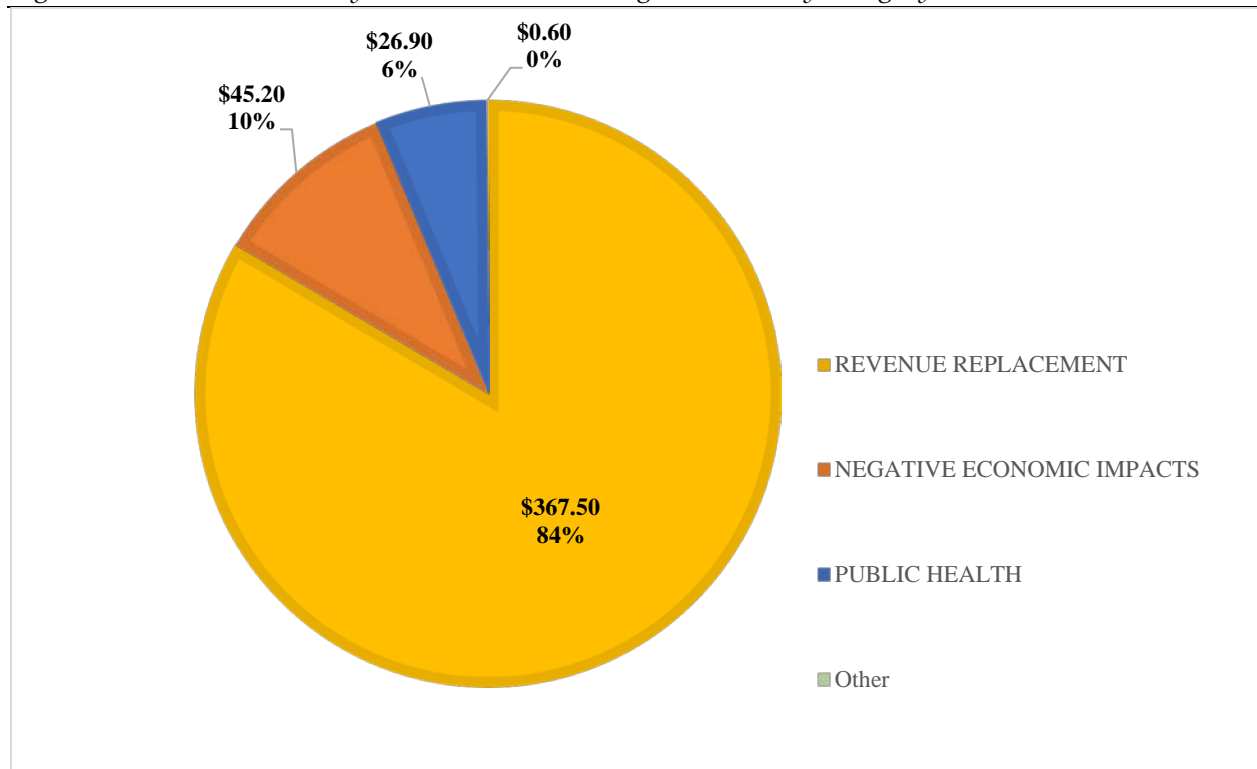


Partners, a management consulting firm, in partnership with the National Forum for Black Public Administrators (NFBPA), was retained to assist the County in this effort.

As the Clark County community recovers from the devastating effects of the pandemic, the community needs have changed since the initial recovery plan. Since the last recovery plan, the County allocated Fiscal Recovery Funds to replace lost revenue to ensure the public health and safety of the community. Concurrently, the County intends to address long-term recovery investments to support the community needs identified in the community engagement process with non-federal County funds.

Based on public comments, the community survey, and the pre-application process, and the significant loss of County revenues as a result of the pandemic the Recovery Plan recommends that the Fiscal Recovery Funds be allocated in the broad categories and amounts shown in Figure 1.

Figure 1. Clark County Recommended Funding Allocation by Category and Amount (in millions)



Given the robust community engagement process undertaken, Clark County is confident that this funding allocation will support an equitable and strong recovery from the COVID-19 pandemic and economic downturn and will ensure program outcomes are achieved in an effective and efficient manner.



OVERVIEW OF THE PLANNED USE OF THE FUNDS

The Fiscal Recovery Funds present Clark County with the opportunity to build community capacity to meet the needs of populations disproportionately impacted by the pandemic and to strengthen its programs and services in a way that improves the quality of life for community members. Clark County began a robust community engagement process to determine the use of Fiscal Recovery Funds. This included several interviews with community leaders and stakeholders, community surveys, and a grant pre-application process.

County leaders determined that the primary use of the State and Local Fiscal Recovery Funds should be to maintain public safety in the community while also supporting the needs identified in the pre-application and community engagement process. The allocation below should serve as a basis to prioritize the funding across the many programs and projects submitted.

Funding Allocation by Category and Amount

Table 1 provides an overview of the recommended funding amounts.

Table 1. Summary of Funding Allocation by Category and Amount

Expenditure Category	Programming	Allocation Amount (in millions)
Public Health	1.1 Vaccination	\$ 0.7
	1.2 Testing	0.1
	1.4 Prevention in Congregate Settings (Nursing Homes, Homeless Shelters, Jails)	0.4
	1.6 Medical Expenses	1.5
	1.7 Other COVID-19 Public Health Expenses including Communications Enforcement Isolation Quarantine	15.4
	1.11 Community Violence Intervention	3.0
	1.12 Mental Health	3.7
	1.13 Substance Abuse	0.7
	1.14 Other Public Health Services	1.4
	Negative Economic Impacts	2.1 Food Programs
2.2 Rent, Mortgage, and Utility Assistance		9.4
2.10 Assistance to Unemployed or Underemployed Workers		0.6
2.13 Healthy Childhood Environments: Services to Foster Youth or Families Involved in Child Welfare System		4.0
2.16 Long-term Housing Security: Services for Unhoused Persons		10.2
2.18 Housing Support: Other Housing Assistance		3.0
2.29 Loans or Grants to Mitigate Financial Hardship		9.0



Expenditure Category	Programming		Allocation Amount (in millions)
	2.31	Business Incubators and Start-Up or Expansion Assistance	1.0
	2.37	Economic Impact Assistance: Other	3.5
Public Health-Negative Economic Impact: Public Sector Capacity			
	3.1	Public Sector Workforce: Payroll and Benefits for Public Health, Public Safety, or Human Services Workers	0.01
Broadband			
	5.17	Broadband: Other Projects	0.3
Revenue Replacement & Administration			
	6.1	Provision of Government Services	367.5
	7.1	Administrative Expenses	0.5
TOTAL			\$440.21

COMMUNITY ENGAGEMENT

The community engagement strategy included in-person and virtual interviews and public meetings along with opportunities for community members to provide written comments. Specifically, the community engagement strategy included interviews with community leaders, four (4) community workshops, eight (8) in-person and virtual neighborhood meetings, a grant pre-application process, written public input and two (2) surveys.

The number of attendees that participated in these meetings spanned from 20 to 100 community members. Participants at each session reflected the racial, ethnic, and socioeconomic diversity of locations where the meetings were held. Attendees shared experiences and concerns regarding:

- Rapid increases in rent following the expiration of the eviction moratorium;
- Lack of available affordable and transitional housing;
- Insufficient behavioral health services;
- Lack of resources to theaters and galleries; and
- Inaccessibility to immigration resources

Community Written Comments

In addition to the structured public input collected for this plan, Clark County invited community members to share their interests and needs in writing. Clark County collected 592 comment cards during July and August 2021. Of these, 578 of the written comments endorsed expanding community navigation services and providing financial assistance to families and individuals in need. The remaining written input included requests to increase affordable and transitional housing, enhance broadband, improve transit, offer cooling centers, and provide small business and job training assistance.



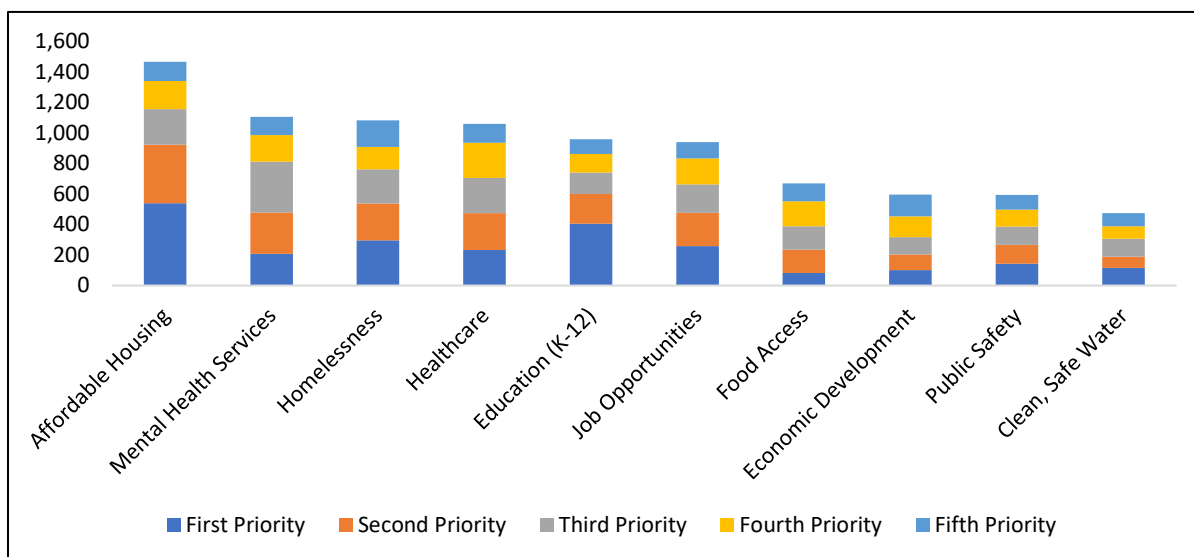
Community Survey

In collaboration with Clark County leadership, Management Partners developed and administered a community survey in multiple languages to understand the impacts of the pandemic in Clark County and residents' priorities for Fiscal Recovery funding.

The survey was publicized on the County website, social media, shared by Clark County Commissioners, and provided in paper form at County offices and in-person neighborhood meetings. A total of 3,532 responses were received, of which 3,103 were received in English, 413 in Spanish, and 16 in Tagalog. Respondents were asked a series of demographic questions to help County leaders and staff understand the disparate impacts of the pandemic on different communities. The largest respondent age group were those aged 35 to 49, representing 40.4% of respondents.

Respondents were asked to consider 16 areas of potential need in the community and rank their top five (5) areas of concern in priority order. The results are shown in Figure 2 below:

Figure 2. Top Ten (10) Areas of Community Needs as Ranked in the Community Survey



Overall, the highest-ranking needs included affordable housing, mental health services, homelessness, health care, and education.

The community survey also provided insight into the depth of the negative economic impacts experienced by Clark County residents. Of the respondents, 36% indicated they had either lost a job or experienced reduced employment due to the COVID-19 pandemic.

In addition to the community survey, Clark County completed a survey of non-profit organizations. The responses supported the community survey results. All non-profit organizations that responded to the survey indicated that they had experienced a greater demand for services. Clark County and Management Partners believe that the non-profit organizations used the pre-application process to fully express their perspectives on community needs.






Pre-Application Process and Summary

In July 2021, Clark County initiated a pre-application process to ascertain the breadth and depth of stakeholder interest and their understanding of the community recovery needs. Clark County stakeholders and community members were invited to submit pre-applications for Fiscal Recovery Funds. The County advertised the call for pre-applications, posted the information on its website and social media, emailed the pre-application to current partner agencies, and made verbal announcements at Clark County meetings throughout July and August 2021.

The County has established a three-phase process in evaluating pre-applications from non-profit organizations, government agencies and County departments as follows:

Figure 3. Three Phase Approach

	<p>Phase 1: Programs less than \$100,000 providing immediate assistance</p>
	<p>Phase 2: Programs greater than \$100,000 providing immediate response and recovery services implemented within 90 days</p>
	<p>Phase 3A & 3B: Programs and projects greater than \$100,000 providing long-term investments needed to respond and recover from the pandemic</p>

The phases will be funded through a combination of Fiscal Recovery Funds and other non-federal sources.

Due to the small size and scope of Phase 1 projects, these awards have presented an opportunity to further develop and expand the non-profit community in Clark County and have been funded through non-federal County revenues.

Phase 2 programs are continuing to address the immediate response needs in the community through a combination of services provide through non-profit organizations and County departments. The majority of Phase 2 programs were implemented in the Spring of 2022 resulting in minimal performance data as of June 30, 2022.

Phase 3A and Phase 3B programs represent programs and capital projects that will address the long-term recovery investments needed in the County ranging from affordable housing development, water improvements, broadband expansion, workforce development, and small business programs. While small business programs will be funded through the Fiscal Recovery Funds the remaining programs will be funded consistent with the community needs identified in the community engagement process over



several years but with non-federal County funds. The funding source and status of each phase is as follows:

Table 2. *Number of Projects by Phase and Amount*

Phase	Description	No. of Projects	Obligated Amount (in millions)	Funding Source	Program Status
Phase 1	< \$100K serving immediate needs	38	\$2.5	Non-Federal Funds	Programs in progress
Phase 2A Non-Profits	> \$100K serving immediate needs	10	\$2.5	Non-Federal Funds	Programs in progress
Phase 2B Non-Profits	> \$100K serving immediate needs	12	\$29.3	Fiscal Recovery Funds (ARPA)	Programs in progress
Phase 2C County Departments	> \$100K serving immediate needs	12	\$33.3	Fiscal Recovery Funds (ARPA)	Programs in progress

Phase	Description	No. of Applications	Amount Requested	Planned Funding Source	Application Status
Phase 3A	Long-term recovery investments	292	\$1.5 Billion	Non-Federal Funds	Final Applications due in April 2022, awards expected August 2022
Phase 3A	Small Business Programs	In progress	In progress	Fiscal Recovery Funds (ARPA)	Applications in progress
Phase 3B	Affordable Housing	39	\$287 Million	Non-Federal Funds	Final Applications due in June 2022 expected September 2022



PROMOTING EQUITABLE OUTCOMES

Throughout the process of exploring how best to use the Fiscal Recovery Funds, Clark County prioritized those communities and households hardest hit by the pandemic that have also been historically disadvantaged. Many employees in the leisure and hospitality industry have been unemployed and unable to pay for their basic needs, including rent, utilities, and food. County leaders have also prioritized recovery efforts within the approximately 100 QCTs in the County.

Table 3. Most Distressed Clark County Zip Codes

Zip Code	2019 Population	2019 Below Poverty Level	2019 Median HHD Income	COVID-19 Cases as of 7/26/2021	Rate / Per Capita	% of County Average
89101	42,592	34.2%	\$ 25,310	6256	0.147	120%
89106	26,480	31.0%	\$ 29,906	3652	0.138	113%
89030	50,417	30.7%	\$ 36,275	8691	0.172	141%
89102	39,449	30.5%	\$ 36,729	4649	0.118	97%
89169	21,822	29.7%	\$ 30,581	2585	0.118	97%
89115	63,084	28.3%	\$ 39,412	8945	0.142	116%
89119	52,378	25.1%	\$ 35,705	5844	0.112	91%
89104	39,443	24.6%	\$ 36,448	6343	0.161	132%

Source: Census Bureau and Southern Nevada Health District

Collectively, these areas have a population of approximately 330,000. Six (6) of the eight (8) most distressed areas have a majority of Black or Hispanic populations. None of these areas have broadband access to 80% of their households.

The efforts to promote equitable outcomes include short-term assistance such as eviction prevention and housing assistance. Equitable outcomes are also focused on mid-term and long-term investments to address mental and behavioral health service needs and efforts to boost the County’s historically low educational attainment rates.



In obligating Fiscal Recovery Funds under Phase 2, the County evaluated each program based on the following priority matrix with 25% of the evaluation weighted in favor of programs serving communities in a QCT or otherwise disproportionately impacted community as follows:

Table 4. Priority Matrix

Pass / Fail Factors	
Compliance with Fiscal Recovery Funds Guidance	
Compliance with County Regulations and Conflict of Interest Standards	
Weighting Factors (25% Emphasis on Low-Income Communities)	
1. Federal priority – Assists QCTs and Disproportionately Impacted Communities	
2. Alignment with State Top Four (4) Strategies in the Every Nevadan Recovery Framework	
3. Alignment with County Priorities	
4. Alignment with Regional Community Needs Assessments	
5. Leverages County Services	
6. Fiscal Sustainability	
7. Benefits Low-Income/Impoverished Neighborhoods	
8. Leverages Non-County Funding	
9. Uses Service Providers with a Demonstrated Commitment to Inclusionary and Diversity Practices	
10. Provides Measurable and Proven Outcomes for Clark County	

To date the County has obligated a total of \$62.6 million for twelve projects through non-profit organizations and twelve projects through County departments, of which \$48.3 million or 77% of the Phase 2 projects will serve a low income or disproportionately impacted community. The following is a summary of the Phase 2 Projects serving low income or disproportionately impacted communities:

Table 5. Phase 2 Projects

Phase	Description	Total No. of Projects	No. of Projects Serving Low Income or Disproportionately Impacted Communities	Total Obligation (in millions)	Obligations Serving Low Income or Disproportionately Impacted Communities (in millions)
Phase 2B Non-Profits	> \$100K serving immediate needs	12	10	\$29.2	\$18.2
Phase 2C County Dept.	> \$100K serving immediate needs	12	7	\$33.2	\$30.1



PROJECT INVENTORY

Table 6. Summary of Projects by Category and Amount

Project Name	Project Identification Number	Project Expenditure Category	Total Cumulative Obligations	Project Overview ⁽¹⁾
Substance Abuse Treatment Services	113 ABUSE	113-Substance Use Services	\$ 700,000	To provide substance use treatment and monitor individuals who use drugs in Clark County
Medical Care Programs	114 OTHER PH SERVICES	114-Other Public Health Services	1,336,259	To provide quality healthcare and promote health equity for people without access to healthcare in Southern Nevada within a culture of compassionate caring
Community Violence Interventions	111 INTERVENTION	111-Community Violence Interventions	3,014,690	To discover develop disseminate preserve and use knowledge to strengthen the social economic and environmental well-being of people
Mental Health Treatment Services	112 MENTAL HEALTH	112-Mental Health Services	3,238,303	To provide mental health and substance abuse services to children adults and families impacted by COVID-19
Community COVID-19 Medical Treatments	16 TREAT	16-Medical Expenses including Alternative Care Facilities	1,500,000	To help outpatients avoid hospitalization and alleviate the burden on the health care system
Community Based Testing Programs	12 TEST	12-COVID-19 Testing	142,794	To provide on-site security services for individuals taking the COVID-19 test
Countywide PPE	15 PPE	15-Personal Protective Equipment	16,725	Community and organization personal protection equipment to prevent the spread of COVID-19
Jail Mitigation Measures	14 JAIL	14-Prevention in Congregate Settings Nursing Homes Prisons Jails Dense Work Sites Schools Child Care facilities etc.	350,000	The staff and supply required to administer COVID-19 tests and vaccines at the Clark County Detention Center



Project Name	Project Identification Number	Project Expenditure Category	Total Cumulative Obligations	Project Overview ⁽¹⁾
Child Haven Mental Health Treatment	110 YOUTH	112-Mental Health Services	452,000	Qualified behavioral health services provided foster care youth and youth housed in emergency shelter
Community Based Vaccination Program	11 VAC	11-COVID-19 Vaccination	670,900	The staff and supply of community vaccination sites vaccine incentive programs as well as community outreach campaigns that educate and promote the benefits of the COVID-19 vaccine
Workplace Safety Mitigation	17 SAFETY	17-Other COVID-19 Public Health Expenses including Communications Enforcement Isolation Quarantine	338,950	Track and monitor employee testing results vaccination status and cross tracing
Isolation Programs	17 ISOLATIO	17-Other COVID-19 Public Health Expenses including Communications Enforcement Isolation Quarantine	15,067,375	Shelter medical and necessary services to the indigent and visitors who are unable to travel and residents with limited resources who are required to isolate or quarantine due to an exposure to or positive test for the COVID-19 virus
Services to Foster Youth or Families	213 FOSTER SERVICES	213-Healthy Childhood Environments Services to Foster Youth or Families Involved in Child Welfare System	4,000,000	To provide shelter and safety to child victims of sex trafficking
Home Repairs and Maintenance	218 OTHER HOUSING	218-Housing Support Other Housing Assistance	3,017,160	To provide home repairs and modifications to low-income homeowners
Job-Training Employment Support	210 JOB-TRAINING	210-Assistance to Unemployed or Underemployed Workers e.g. job training subsidized employment supports or incentives	630,000	To provide workforce education training and employment to low-income individuals impacted by COVID-19
Food Bank Subsidies	21 FOOD	21-Household Assistance Food Programs	4,287,701	To provide quality nutritious food and address immediate and long-term food insecurity



Project Name	Project Identification Number	Project Expenditure Category	Total Cumulative Obligations	Project Overview ⁽¹⁾
Economic Support for Impoverished	237 SUPPORT	237-Economic Impact Assistance Other	3,480,000	To provide individuals and families in the community access to healthy and quality food
Rental Assistance Admin	22 ADMIN	22-Household Assistance Rent Mortgage and Utility Aid	5,322,442	To review eligibility of applications to the Emergency Rental Assistance based on documents submitted
Rental Assistance Subsidies	22 RENT ASSIST	22-Household Assistance Rent Mortgage and Utility Aid	2,320,000	Housing services provided to Clark County community impacted by COVID-19
Small Business and Workforce Development	229 WRKFRCE	229-Loans or Grants to Mitigate Financial Hardship	18,399	Small business job fair and workforce development
Rental Assistance Data Portal	22 PORTAL	22-Household Assistance Rent Mortgage and Utility Aid	1,814,560	Design development configuration enhancement and modification to the County rental assistance portal for residents impacted by COVID-19 to submit electronic applications and supporting documentation for rent and utility assistance
Emergency Shelter Services	216 SHELTER	216-Long-Term Housing Security Services for Unhoused persons	10,204,127	Provides non-congregate housing services to indigent individuals and families as a diversion to homelessness to mitigate the spread of COVID-19
Business Mitigation Enforcement	31 BUS	31-Public Sector Workforce Payroll and Benefits for Public Health Public Safety or Human Services Workers	16,758	Monitoring business compliance with required COVID-19 mitigation measures
Broadband Gap analysis	521 STUDY	521-Broadband Other projects	299,500	A feasibility study for broadband access and broadband gaps within the community
Revenue Replacement	61 REV REP	61-Provision of Government Services	367,504,415	Government services - public safety payroll



Project Name	Project Identification Number	Project Expenditure Category	Total Cumulative Obligations	Project Overview ⁽¹⁾
Recovery Plan Administration	71 PLAN	71-Administrative Expenses	539,760	Administrative costs in connection with the design and implementation of the County recovery plan
		Total	\$ 430,282,818	

⁽¹⁾ None of the above projects have used evidenced based interventions.



PERFORMANCE REPORT

Table 7. Assistance to Unemployed or Under Employed Workers & Community Violence Interventions

Programming		Required Performance Indicators		
Unemployed or Under Employed Workers and Community Violence Interventions		Number of workers enrolled in sectoral job training programs	Number of workers completing sectoral job training programs	Number of people participating in summer youth employment programs
1.11	Community Violence Interventions	20	-	-
2.10	Job-Training & Employment Support Services	-	-	-

Table 8. Household Assistance, Long-term Housing Security and Housing Support

Programming		Required Performance Indicators	
Household Assistance, Long-term Housing Security and Housing Support		Number of affordable housing units preserved or developed	Number of people or households receiving eviction prevention services
2.2	Rental Assistance Admin	-	-
2.2	Rental Assistance Data Portal	-	-
2.2	Rental Assistance Subsidies	-	6
2.16	Emergency Shelter Services	645	20
2.18	Home Repairs and Maintenance	35	-

Table 9. Healthy Childhood Environments

Programming		Required Performance Indicators	
Healthy Childhood Environments		Number of children served by Childcare and Early Learning	Number of families served by Home Visiting
2.13	Services to Foster Youth or Families	-	-

Table 10. Assistance to Small Business

Programming		Required Performance Indicators
Assistance to Small Businesses		Number of small businesses served
2.29	Small Business Workforce Development	104

